

#### CDM Investors Workshop (CDM-Susac Project)

### **Experience and future prospects**

#### Mike Bess, Director Energy for Sustainable Development Ltd.

Meridien Hotel, Frankfurt am Main 21st March 2002

### **Key Points**



- 'Ordinary' vs. CDM investment
- CDM additionality attraction or distraction?
- Cost of CDM project preparation
- Risks of various sorts
- Mitigating risk
- CDM Scope for projects
- Attracting investors
- How CDM can 'take off' in ACP countries?



### ESD Summary Experience eSD

- Adviser to EC ECCP on CDM/JI Project Preparation Facility
- CDM Susac CDM capacity building in ACPs
- CDM projects in Kenya & Uganda
- PCF baseline & MVP in several countries
- UK Foreign & Commonwealth CDM projects in Kenya, Uganda, Zambia & Senegal
- UK DFID CDM project in Ghana, Sri Lanka, Bangladesh, Colombia
- JOINT project JI in 14 European countries
- BASE project JI baselines in 5 Central & Eastern European Countries
- JI projects in process of approval in Poland, Romania, Bulgaria

### CDM Overview Current Status **esp**

- Surprising level of interest from & in Africa, but slow in starting
- Major opportunities in:
  - Fuel switching (e.g., renewables for fossil)
  - Renewable energy
  - Energy efficiency
- Considerable work underway to help prepare governments & businesses (capacity building)
- But, in general, CDM, whilst early crediting under Kyoto, proving much more difficult than JI

### What makes CDM different? (1) eSD

- CDM projects must satisfy ALL 'ordinary' requirements for 'good' projects:
  - good investment
  - good market profile
  - good management
  - good business plan
  - well-structured finance plan
- Additionally, must meet CDM requirements of:
  - environmental additionality
  - sustainable development
- Environmental 'integrity' of CDM projects absolutely key - EC Member States looking very hard at this

### What makes CDM different? (2) eSD

Number of actors required to 'make the deal' happen:

- Project sponsors
- Local authorities
- Host Country UNFCCC focal point
- CDM Executive Board (EB)
- Annex 1 country UNFCCC focal point
- CER buyers, traders, brokers, etc.
- Getting approvals, permissions, participation from all these is NOT EASY! It is expensive!

### CDM national level implementation requirements

- Compliance with eligibility requirements (donor and host country)
- Designation of national CDM authority
- Demonstration of voluntary participation on the basis of written approval
- Project achieves sustainable development criteria



#### CDM project cycle (post-Marrakech)



.

## Why go the CDM investment route?

- Investor assesses project might yield enough credits
- Assessment of government interest in the project

esn

- Presentation of project to focal points (host and investor country)
- Host country letter of endorsement/approval
- Nature of ownership and value of credits
- Baseline and MVP development; validation by Designated operational entity (DOE)

## Why go the CDM investment route? (cont'd)

esn

- DOE makes request for registration to CDM Executive Board
- Preparation of monitoring report and verification by DOE
- Issue of CERs by CDM Executive Board into CDM registry
- Deduction of CERs for Adaptation Fund
- Determination of CERs to be transferred
- Transfer of remaining CERs to investor/investor country
- Monitoring and verification

### **CDM** additionality: Investment **esp** attraction of distraction?

- Given CDM additionality requirements is CDM attractive to investors?
  - It depends...
  - Ability to use credits to meet other obligations
  - Market price for credits
  - Other obligations, incentives, drivers
- But, it is clear that satisfying the CDM requirements is a cost
- It is clear that there must be more than financial benefits to attract CDM



#### **CDM** transaction costs

Percentage of tota	I project cost?
--------------------	-----------------

Normal project cycle	Undefined transaction costs	Defined transaction costs	
	<ul> <li>Government eligibility criteria</li> <li>Government capacity and investor capacity</li> <li>etc.</li> </ul>	<ul> <li>Baselines</li> <li>MVPs</li> <li>Validation</li> <li>Verification</li> <li>etc.</li> </ul>	

## Cost of CDM project preparation



- Ordinary project preparation requirements PLUS
  - Project preparation to satisfy sustainability requirements (e.g., civil society participation)
  - Baseline
  - MVP
  - Validation
  - Certification of reductions
  - On-going monitoring, verification
  - etc.....
- Market is new for credits, lots of unknowns, difficulty 'selling' project on basis of potential credit revenues

#### Risks

Typical risks in developing world which are mirrored in historical DFI

- New risks associated with:
  - project preparation
  - project approval
  - baseline & MVP validation
  - monitoring & verification of certified emissions

Additional risks

- lack of firm market, price, sales & trade mechanisms/history for CERs
- unfamiliarity of CDM by financiers who would need to count CERs as part of finance plan

# ESD experience of CDM projects in ACP(1)



- Sugar bagasse cogeneration:
  - East and Southern Africa
- Tea conversion of oil fired boilers to sustainably grown wood:
  - East Africa
- Small hydro to replace diesel for rural electrification, rural agro-processing:
  - Ethiopia, Uganda, Zambia, Swaziland

ESD experience of CDM projects in ACP(2)



- Senegal, Uganda, Kenya, Tanzania
- Wood waste heat & electricity generation
  - Kenya, Zimbabwe, South Africa
- Natural gas decentralised/distributed rural electrification
  - Mozambique, South Africa, Tanzania, West Africa Gas Initiative (Ghana, etc.)

### **Attracting Investors**



- Good projects!!!
- Environmental additionality
- Meet sustainable development requirements
- Local support (local government, civil society, etc.)
- UNFCCC focal point support
- National government support (Min of Finance, Min of Agriculture, etc.)
- Good local banking, other infrastructure
- Investment security
- Demand, market for CERs!

### Lessons Learned – Experience eSD to Date (1)

**Prerequisites:** 

Same essential drivers as all investments

- Environmental 'additionality' must be 100% clear
- Same general trends in investment as direct foreign investment anywhere
- With few exceptions (e.g., methane), 'carbon finance' element of project marginal, perhaps 10% of project cost

### Lessons Learned – Experience to Date (2)

- Must be very good project no such thing as a bad project made 'good' by carbon financing
- If going JI or CDM project route insufficient to cover costs & risks of this addition, then no projects
- 'Transaction costs' (baseline, validation, etc.) still high
- Begin with credit placement/sales strategy

### Requirements for CDM 'Take off' in ACP countries

- Clarity from CoP, UNFCCC on rules, requirements, procedures
- Focal points & host government agencies familiar with, & supportive of, CDM
- Annex 1 focal points aware, supportive
- Trading, obligation regime in Annex 1 countries in place to accept CERs
- Multilateral & bilateral agencies willing to help.
   'draw down' preparation costs
- Regional banks familiar & supportive
- Annex 1 credit, credit guarantee, etc. agencies familiar, supportive